ORIGINAL OPEN MEETING



<u>MEMORANDUM</u>

RECEIVED

To:

THE COMMISSION

Arizona Corporation Commission

DOCKETED

FER 1 4 2011

DOCKETED BY

From: Steven M. Olea

Interim Director

Safety Division

Date: February 14, 2011

2011 FEB 14 P 3: 45

AZ CORP COMMISSION DOCKET CONTROL

Re: REQUEST FOR ARIZONA CORPORATION COMMISSION APPROVAL TO ALLOW UNION PACIFIC RAILROAD TO INSTALL A CONSTANT WARNING TIME ("CWT") DEVICE AT 13TH STREET IN THE CITY OF TEMPE, ARIZONA, USDOT NO. 741-564 E (DOCKET NO. RR-03639A-11-0039).

Background

On January 25, 2011, the City of Tempe ("City") filed an application ("Application") for Union Pacific Railroad Company ("UP") to install Constant Warning Time ("CWT") circuitry at the Tempe Industrial Lead Track ("Lead") where it crosses 13th Street between Farmer Avenue and Ash Avenue in Tempe.

13th Street is a two lane east to west roadway under the jurisdiction of the City. The posted speed limit is 25 mph. There are two tracks traversing the 13th Street crossing including the Phoenix Main Line ("Main") on the east side of the crossing which runs in a north-south direction on the north side of the crossing and turns southeast south of the crossing. The Lead track is located on the west side of the crossing and also runs in a north-south direction north of the crossing and continues along a north-south alignment south of the crossing.

Warning devices at the crossing consist of automatic gates, flashing lights and bells. The Main track utilizes CWT as the type of train detection circuitry. The Lead track has conventional AC/DC circuitry, which is not considered a CWT device. CWT has the capability of judging the speed and distance of a train as it approaches the crossing, so as to activate the warning devices at the proper time.

Staff records, as well as Federal Railroad Administration ("FRA") accident/incident records, indicate no accidents at this crossing.

On June 12, 2008, a diagnostic field review of 10 separate crossings was held in the City as part of a FRA requirement in order to establish a Quiet Zone. Participating in the diagnostic review were members of the City's engineering staff, Gannett Fleming, (a consultant to the City), FRA, Arizona Department of Transportation, ("ADOT") and the Arizona Corporation Commission ("Commission") Safety Division, Railroad Safety Section Staff ("Staff"). During the review of the 13th Street at-grade crossing, all parties were in agreement that the siding track traversing the crossing, known as the Tempe Industrial Lead Track, must include CWT circuitry.

In order to establish a Quiet Zone, all public crossings within the Quiet Zone must be equipped with automatic gates, lights, power off indicators and CWT per 49 CFR Part 222.35 (b) (1). Upon receiving Commission approval, the Application states that UP will obtain and install the CWT equipment within 12 to 15 months.

The estimated cost for the engineering, equipment and installation is \$248,533, which will be funded entirely by the City. According to the Application, UP will be responsible for the installation and ongoing maintenance of the CWT equipment.

Data provided by the City regarding train movements through this crossing indicate an average of six freight trains travelling through the crossing each day. All of the train movements are through freight and none are switching operations. The train speeds are 10 mph on the Lead track and 25 mph on the Main track. There are no passenger trains using the crossing.

Crossing Closure

The area surrounding this crossing is mostly residential. In the Application, the City indicates that closing the crossing would have a negative effect on residents accessing their properties. Therefore, Staff does not recommend closure of this crossing at this time.

Staff Conclusions

Having reviewed all applicable data, Staff recommends the approval for installation of CWT. Staff believes that the installation of CWT is an upgrade to the existing circuitry and in the public's best interest. Staff believes that the measures proposed by the City are consistent with other similar at-grade crossings in the State and will provide for the public's safety.

A Jor Brian Lehman

Brian H. Lehman

Railroad Safety Supervisor

Safety Division

Originator: BHL

1	BEFORE THE ARIZONA CORPORATION COMMISSION			
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3	COMMISSIONERS GARY PIERCE - Chairman PAUL NEWMAN SANDRA D. KENNEDY			
5	BOB STUMP BRENDA BURNS			
7 8 9	IN THE MATTER OF THE APPLICATION OF UNION PACIFIC RAILROAD COMPANY FOR APPROVAL TO INSTALL NEW CONSTANT WARNING TIME DEVICE AT CITY OF TEMPE QUIET ZONE PROJECT - 13TH ST HIGHWAY DOCKET NO. RR-03639A-11-0039 DECISION NO ORDER			
10 11 12	Open Meeting March 1 and 2, 2011 Phoenix, Arizona			
13	BY THE COMMISSION:			
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15	FINDINGS OF FACT			
16	1. On January 25, 2011, the City of Tempe ("City") filed an application ("Application"			
17	for Union Pacific Railroad Company ("UP") to install Constant Warning Time ("CWT") circuitry a			
18	the Tempe Industrial Lead Track ("Lead") where it crosses 13th Street between Farmer Avenue an			
19	Ash Avenue in Tempe.			
20	2. 13th Street is a two lane east to west roadway under the jurisdiction of the City. Th			
21	posted speed limit is 25 mph. There are two tracks traversing the 13th Street crossing including th			
22	Phoenix Main Line ("Main") on the east side of the crossing which runs in a north-south direction or			
23	the north side of the crossing and turns southeast south of the crossing. The Lead track is located or			
24	the west side of the crossing and also runs in a north-south direction north of the crossing an			
25	continues along a north-south alignment south of the crossing.			
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28				
	1 DECISION NO			

- 3. Warning devices at the crossing consist of automatic gates, flashing lights and bells. The Main track utilizes CWT as the type of train detection circuitry. The Lead track has conventional AC/DC circuitry, which is not considered a CWT device. CWT has the capability of judging the speed and distance of a train as it approaches the crossing, so as to activate the warning devices at the proper time.
- 4. Staff records, as well as Federal Railroad Administration ("FRA") accident/incident records, indicate no accidents at this crossing.
- 5. On June 12, 2008, a diagnostic field review of 10 separate crossings was held in the City as part of a FRA requirement in order to establish a Quiet Zone. Participating in the diagnostic review were members of the City's engineering staff, Gannett Fleming, (a consultant to the City), FRA, Arizona Department of Transportation, ("ADOT") and the Arizona Corporation Commission ("Commission") Safety Division, Railroad Safety Section Staff ("Staff"). During the review of the 13th Street at-grade crossing, all parties were in agreement that the siding track traversing the crossing, known as the Tempe Industrial Lead Track, must include CWT circuitry.
- 6. In order to establish a Quiet Zone, all public crossings within the Quiet Zone must be equipped with automatic gates, lights, power off indicators and CWT per 49 CFR Part 222.35 (b) (1). Upon receiving Commission approval, the Application states that UP will obtain and install the CWT equipment within 12 to 15 months.
- 7. The estimated cost for the engineering, equipment and installation is \$248,533, which will be funded entirely by the City. According to the Application, UP will be responsible for the installation and ongoing maintenance of the CWT equipment.
- 8. Data provided by the City regarding train movements through this crossing indicate an average of six freight trains travelling through the crossing each day. All of the train movements are through freight and none are switching operations. The train speeds are 10 mph on the Lead track and 25 mph on the Main track. There are no passenger trains using the crossing.

9. The area surrounding this crossing is mostly residential. In the Application, the City indicates that closing the crossing would have a negative effect on residents accessing their properties. Therefore, Staff does not recommend closure of this crossing at this time.

Staff Recommendations

10. Having reviewed all applicable data, Staff recommends the approval for installation of CWT. Staff believes that the installation of CWT is an upgrade to the existing circuitry and in the public's best interest. Staff believes that the measures proposed by the City are consistent with other similar at-grade crossings in the State and will provide for the public's safety.

CONCLUSIONS OF LAW

- 1. The Commission has jurisdiction over the parties and over the subject matter contained herein pursuant to Article XV of the Arizona Constitution and A.R.S. §§ 40-336 and 40-337.
- 2. Installation of the proposed upgrades to the crossing is necessary for the public's convenience and safety.
- 3. Pursuant to A.R.S. §§ 40-336 and 40-337, the Application should be approved as recommended by Staff.
- 4. After the installation of the crossing upgrade to 13th Street, the Union Pacific Railroad Company should maintain the crossing in accordance with A.A.C. R14-5-104.

ORDER

IT IS THEREFORE ORDERED that the City of Tempe's Application, as described herein, is hereby approved.

IT IS FURTHER ORDERED that the Union Pacific Railroad Company shall complete the crossing upgrade as described in the Application within fifteen months of the effective date of this Decision.

IT IS FURTHER ORDERED that the Union Pacific Railroad Company shall notify the Commission, in writing, within ten days of both the commencement and the completion of the crossing upgrade, pursuant to A.A.C. R14-5-104.

1	IT IS FURTHER ORDERED that upon completion of the crossing upgrade, the Union Pacif			
2	Railroad Company shall maintain the crossing in compliance with A.A.C. R14-5-104.			
3	IT IS FURTHER ORDERED that this decision shall be effective immediately.			
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5	BY THE ORDER OF THE ARIZONA CORPORATION COMMISSION			
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7	CHAIRMAN	CHAIRMAN COMMISSIONER		
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9	COLO (IGGIONE)	COMMISSIONER	COMMISSIONED	
10	COMMISSIONER	COMMISSIONER	COMMISSIONER	
11	IN WITNESS WHEREOF, I, ERNEST G. JOH Executive Director of the Arizona Corporation Comm have bereintouset my hand and caused the official seal			
12 13				
13		thisday of	t the Capitol, in the City of Phoenix, , 2011.	
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16	ERNEST G. JOHNSON EXECUTIVE DIRECTOR			
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18	DISSENT:			
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		4	DECISION NO	

SERVICE LIST FOR: DOCKET NO. RR-03639A-11-0039 3 Mr. Robert Yabes Principal Planner City of Tempe 31 East 5th St., Garden Level P.O. Box 5002 Tempe, AZ 85280 Ms. Lyn Farmer Chief Hearing Officer, Hearing Division Arizona Corporation Commission 1200 W. Washington Street Phoenix, AZ 85007 Ms. Janice M. Alward 10 Chief Counsel, Legal Division Arizona Corporation Commission 11 1200 W. Washington Street Phoenix, AZ 85007 12 Mr. Steven M. Olea 13 Director, Utilities Division Arizona Corporation Commission 14 1200 W. Washington Street Phoenix, AZ 85007 15 Mr. Andrew Ching 16 Tempe City Attorney 21 E. Sixth Street, Suite 201 17 Tempe, AZ 85281 18 Mr. Jeff Kaluga Assistant City Manager, 19 City of Tempe 31 East Fifth Street 20 Tempe, AZ 85281 21 Ms. Zoe Richmond Director of Government Affairs 22 Union Pacific Railroad 631 S. 7th Street 23 Phoenix, AZ 85034 24 Mr. Alex Popovicci Manager of Public Projects & Industry 25 Union Pacific Railroad 631 S. 7th Street 26 Phoenix, AZ 85034 27

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Mr. Anthony J. Hancock Mr. Terrance L. Sims Beaugureau, Hancock, Stoll & Schwartz, P.C. 302 E. Coronado Rd Phoenix, Arizona 85004 Attorney for Union Pacific Railroad Company

Mr. Robert Travis, P.E. State Railroad Liaison Arizona Department of Transportation 205 South 17th Avenue, Room 357 Mail Drop 618E Phoenix, Arizona 85007